Maryland Department of Budget and Management

Office of the Statewide Equal Employment Opportunity
Coordinator



Annual Statewide Equal Employment Opportunity Report - Fiscal Year 2023

Wes Moore, Governor ● Aruna Miller, Lt. Governor ● Helene Grady, Secretary

EXECUTIVE SUMMARY

Executive Summary

The Annual Statewide Equal Employment Opportunity (EEO) report offers an informative overview of the State of Maryland's EEO program within the Executive Branch of State government. This report encompasses an analysis of statistical and demographic data for FY 2023 (July 1, 2022 – June 30, 2023). This report was prepared by the Office of the Statewide EEO Coordinator (OSEEOC), which is under the authority of the Secretary of Budget and Management. The OSEEOC is charged with administering and enforcing the State's EEO program by the State Personnel and Pensions Article, Title 5, Subtitle 2. Below are highlights from the FY 2023 Annual Statewide EEO report:

In FY 2023, the OSEEOC engaged State agencies' EEO professionals in several professional development **trainings** to expand their knowledge and expertise as subject matter experts. Also, to ensure compliance with state and federal EEO laws, policies, and practices, the OSEEOC has worked strategically to monitor the EEO programs by administering **compliance audits**. Furthermore, the OSEEOC provided **ongoing guidance** on EEO matters to agency EEO personnel and conducted **appeal reviews** of agency decisions regarding complaints.

Maryland State government employs individuals from various racial and ethnic groups. Minorities make up half of the State's workforce, and Minority females represent a larger share of the State government's workforce compared to the Maryland Civilian Labor Force (CLF). In FY 2023, Minority females represented 34.3% of the State's workforce, a 2% increase compared to 32.3% in FY 2018. Minority males represent a larger share of the CLF than the State government's workforce.

During FY 2023, new hires continued to add to the diversity of the workforce, with women accounting for 56% of new hires and minorities accounting for 52%, a trend that has continued since FY 2018, when women accounted for 56% of new hires and minorities accounted for 51%.

In FY 2023, women received promotions and reclassifications at higher rates than their overall representation in the workforce. Women represented 56% of the workforce, 60% of all promotions, and 59% of reclassifications. In comparison, minorities represented 55% of the workforce and accounted for 50% of all promotions and 46% of reclassifications.

African Americans were overrepresented with respect to disciplinary terminations (55%) in FY 2023. The number of suspensions for African Americans decreased from 59% in FY 2022 to 55% in FY 2023. The percentage of African American disciplinary demotions has remained at 50% for FY 2022 and FY 2023.

While women and minorities are well represented in State government, disparities remain between genders and races with respect to their employment responsibilities and salaries. White employees, for example, hold 60% of positions classified as Officials and Administrators and 46% classified as Professionals. African Americans, in contrast, hold 72% of the Service/Maintenance positions.

Women are also underrepresented in specific job categories. They are less likely than men to serve as Protective Service Workers: Sworn (89% male vs. 11% female) but are more likely than men to serve in Administrative Support positions (86% female vs. 14% male).

The disparities in job categories contribute to the differences in salaries paid to men and women and whites and minorities. Male employees were paid an average of \$7,408 more than female employees in FY 2023, while Whites were paid an average of \$7,751 more than African Americans. In comparison, in FY 2018, male employees were paid an average of \$5,916 more than female employees, while Whites were paid an average of \$9,858 more than African Americans. While a wage gap continues to exist between Whites and African Americans, progress has been made to reduce this gap within the State government when comparing data from FY 2018 to FY 2023.

Complaints of discrimination have varied from FY 2018 through FY 2023 (FY 2018 – 599, FY 2019 – 520, FY 2020 – 399, FY 2021 – 382, FY 2022 – 419 and FY 2023 – 531). Maryland Whistleblower Law Complaints have not exceeded 15 cases in a fiscal year beginning FY 2018 through FY 2023 (FY 2018 – 12, FY 2019 – 11, FY 2020 – 12, FY 2021 – 5, FY 2022 – 10 and FY 2023 – 15). Reasonable Accommodation requests have varied from FY 2018 through FY 2023 (FY 2018 – 511, FY 2019 – 667, FY 2020 – 605, FY 2021 – 715, FY 2022 – 1,062 and FY 2023 – 900).

Overall, State government agencies have demonstrated a commitment to equal employment opportunity. Throughout the fiscal year and while preparing this report, the OSEEOC observed high levels of commitment from leadership, management, and EEO professionals to ensure compliance with federal and state civil rights laws and State government policies and procedures.

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INTRODUCTION

Introduction

Maryland State Government has an Equal Employment Opportunity (EEO) Program, which is under the authority of the Secretary of Budget and Management. The purpose of the program is to ensure a system that provides equal employment opportunity for all based on merit and fitness. Eligibility for the program is extended to an employee in any unit of the Executive Branch of the State government including a unit with an independent personnel system. In addition, a job applicant for a position in the skilled service, professional service, or management services of the State Personnel Management System or a comparable position in an independent personnel system in the Executive Branch of State government is eligible for participation in the program.

It is the policy of Maryland State Government to prohibit discrimination in any personnel action concerning any employee or job applicant for employment based on age, ancestry, color, creed, genetic information, gender identity and expression, marital status, mental or physical disability, national origin, race, religious affiliation, belief or opinion, sex, or sexual orientation. The Maryland State Government is committed to providing a work environment free from discrimination.

The Secretary of Budget and Management administers the EEO Program in compliance with applicable State and federal laws; adopts regulations, policies, and directives to implement the program; evaluates the equal employment efforts in each unit of the program; takes any action necessary and permitted by law to enforce the program requirements; and annually reports on the program to the Governor. Copies of the annual statewide EEO report must be provided to each department and unit, the General Assembly, and the Maryland Commission on Civil Rights (MCCR).

The Office of the Statewide EEO Coordinator (OSEEOC) is a unit within the Department of Budget and Management (DBM). The Statewide EEO Coordinator is responsible for enforcing the statewide EEO program.

The Annual Statewide EEO report includes information specific to the Maryland State government Executive Branch workforce, specifically statistics and rankings that compare minority group State employees to all State employees in the various job categories; a summary that includes the appointments, promotions, demotions, suspensions, involuntary disciplinary terminations, and rejections on probation by race, sex and age and Maryland Whistleblower Law complaint proceedings. The report also provides trend analyses of key EEO indicators. The information provided can help leadership, stakeholders, and statewide EEO professionals with monitoring state governmentwide EEO activity and provide benchmarks for accurately assessing agencies' performance. This report can also be used as a tool to work proactively to anticipate challenges.

Lastly, this report aims to educate readers on the Maryland State government's EEO Program and promote awareness of the accomplishments, challenges, and work that will be done to enforce compliance, ensure accountability, and continue to prioritize diversity, equity, and inclusion.

STATE GOVERNM	IENT WORKFOR	CE COMPOSITION

State Government Workforce Composition

Equal opportunity to participate and advance in the State government workforce is critical to achieving the Maryland State government's priority of becoming a model employer. This section of the report details workforce composition rates in the Executive Branch of State government, including units with independent personnel systems by gender, race, age, and EEO job category. In addition, there are comparisons of overall participation rates in the eight State government EEO job categories to their availability in the civilian labor force, which provides the opportunity to further evaluate progress toward equal opportunity. To determine opportunities to improve minority participation in higher salaried positions, the report compares participation of groups in higher salary grades to participation in lower salary grades within State government. While some EEO job categories show improvement with an increase in participation of minorities and females, there is work that must continue to be done to improve the diversity of the workforce overall in comparison to the availability of the civilian labor force.

Participation in the Maryland State government workforce by Gender, Race and Age:

In FY 2023, the Executive Branch of the State workforce was comprised of 51,482 full-time and part-time employees that totaled 44% male, and 56% female (See Exhibit A.). In addition, the State Personnel Management System added the non-binary gender category in April 2023 to increase efforts towards an inclusive work environment. There were a total of 116 employees that identified as non-binary. The workforce composition data from FY 2018 through FY 2023 show that female employment rates maintained the trend of being higher than males. (See Exhibit B.)

The racial composition of the workforce in FY 2023 consisted of 44.8% White (48% in FY 2022), 44.4% African American (45% in FY 2022), 2.8% Asian, 0.1% Native Hawaiian & Pacific Islander, 0.3% American Indian/Alaska Native, 2% Hispanic or Latino and 5.8% Multiracial. (See Exhibit C.) The workforce composition data from FY 2018 through FY 2023 show that White employees' participation rate has declined slightly almost to the level of African Americans. Next were African Americans with the second highest racial composition and third Asian employees' participation rates in the workforce. Participation data specific to Multiracial employees increased in FY 2023 to 5.8% compared to FY 2018 through FY 2022 when it was less than 3.5%. (See Exhibit D.)

In FY 2023, employees age 50-59 made up the largest share of the workforce (27%). The next largest share of the workforce were employees age 40-49 which made up (24%) (See Exhibit E.). Participation rates in all age categories have slightly increased or decreased from FY 2018 through FY 2023. (See Exhibit F.)

Exhibit G reflects that the State Government workforce continues to increase in diversity by comprising more minorities in FY 2023 than FY 2018, and females making up 56% of the workforce in both fiscal years.

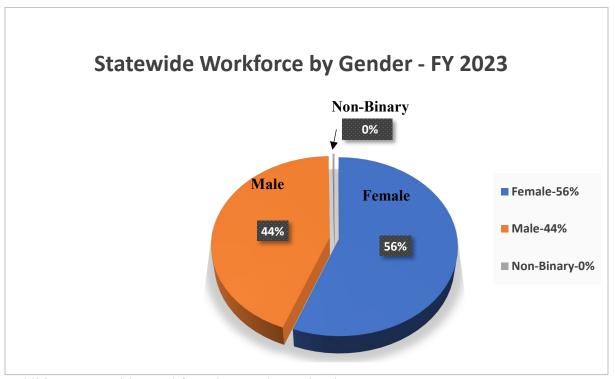


Exhibit A. Statewide Workforce by Gender – Fiscal Year 2023

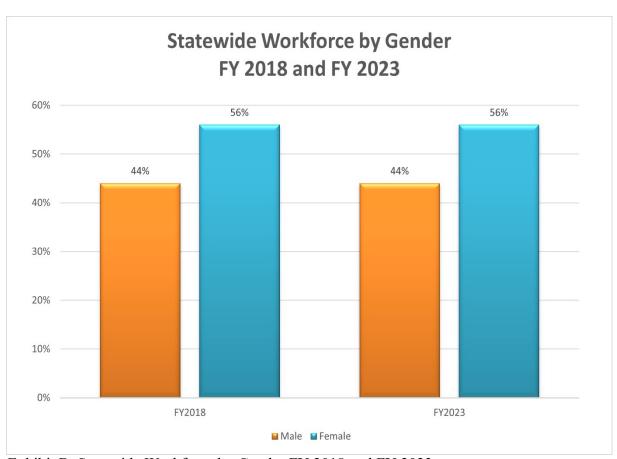


Exhibit B. Statewide Workforce by Gender FY 2018 and FY 2023

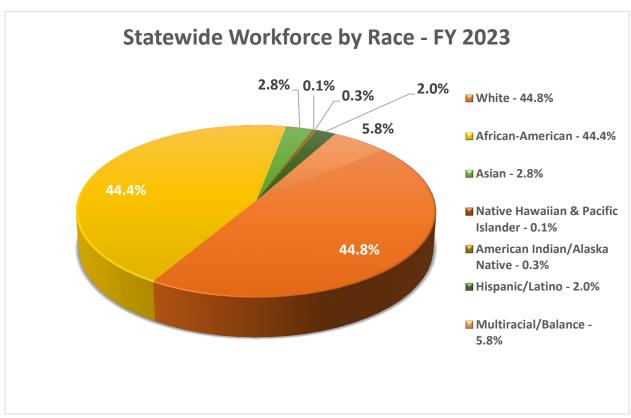


Exhibit C. Statewide Workforce by Race – Fiscal Year 2023

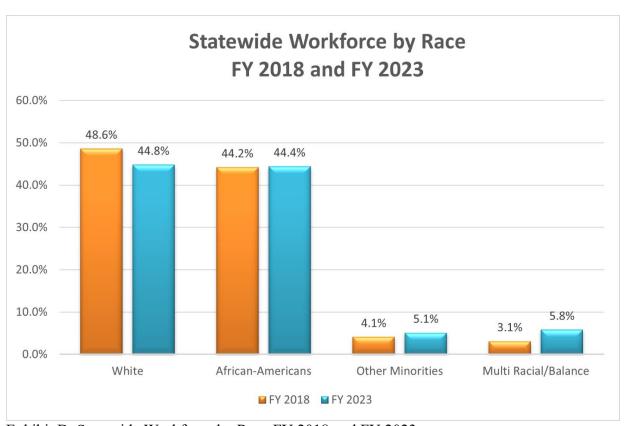


Exhibit D. Statewide Workforce by Race FY 2018 and FY 2023

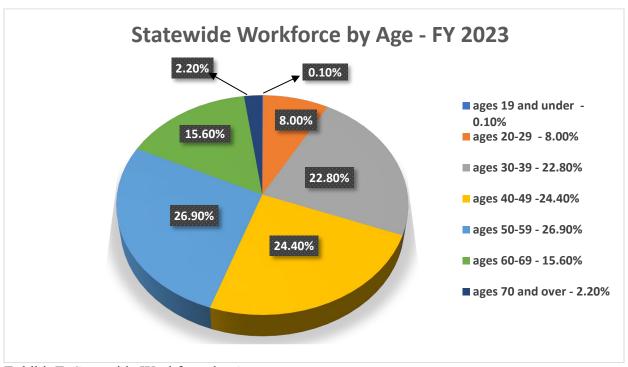


Exhibit E. Statewide Workforce by Age

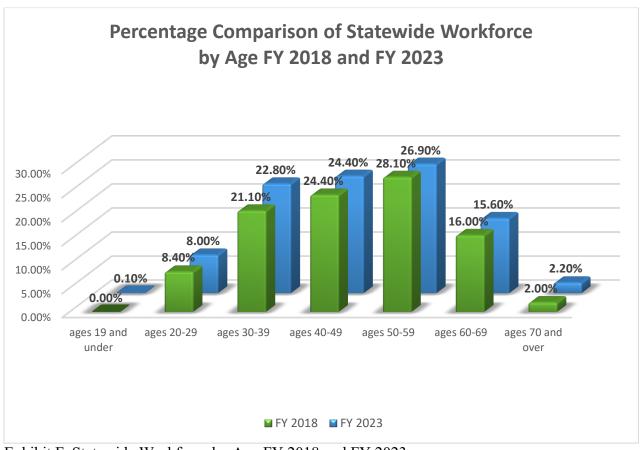


Exhibit F. Statewide Workforce by Age FY 2018 and FY 2023

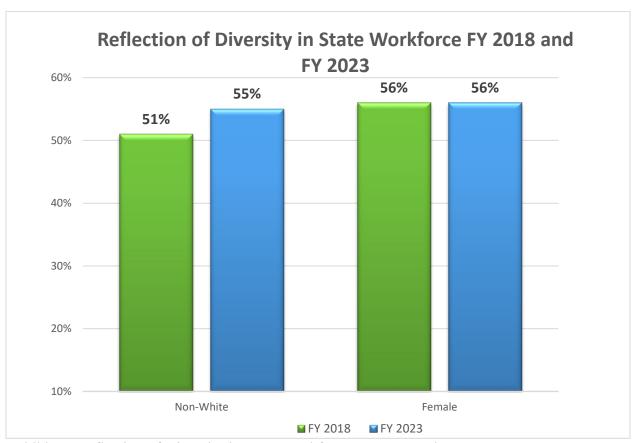


Exhibit G. Reflection of Diversity in State Workforce FY 2018 and FY 2023

Participation in the Maryland State government workforce by EEO job categories by Race and Gender:

Maryland State government employment is designated into eight job categories: officials and administrators; professionals; technicians; protective service workers-sworn; protective service workers-non-sworn; administrative support; skilled craft workers; and service/maintenance. In FY 2023, female employees had higher participation rates in the officials' administrators, professionals, and administrative support categories, while male employees had the highest rates in the remaining categories. African American employees had the highest participation rates in the administrative support and service/maintenance job categories. Despite lower participation in other job categories, female and African American employees have made progress in other job categories since FY 2018, as shown on Exhibits I and J. The specific racial and gender breakouts for each job category are as follows:

Officials and Administrators make up 12% of the workforce. Males make up 46% of this category and females make up 54%. The racial composition of this category is 60% White, 26% African American, 7% Other Minorities, and 6% unknown. In FY 2023, females occupied this category at a higher rate when compared to males. While White males' and females occupied this category at a higher rate in FY 2023, there was a slight increase in African American female representation from FY 2022 at 16% to 17% in FY 2023. Asian employees made up the third largest group in this category at 4% in FY 2023, an increase from 2.8% in FY 2018.

<u>Professionals</u> make up 43% of the workforce. Males make up 32% of this category and females make up 68%. The racial composition of this category is 46% White, 41% African American, 7% Other

Minorities, and 5% unknown. In FY 2023, females occupied this category at a higher rate when compared to males. White males and females occupied this category at a higher rate in FY2023, and African American males and females had the next highest rate. This is consistent with their representation in this category for FY 2018. Asian employees made up the third largest group in this category at 4% in FY 2023, an increase from 3.27% in FY 2018.

<u>Technicians</u> make up 5% of the workforce. Males make up 64% of this category and females make up 36%. The racial composition of this category is 61% White, 30% African American, 6% Other Minorities, and 3% unknown. White males have dominated this category since FY 2018.

<u>Protective Service Workers: Sworn</u> makes up 4% of the workforce. Males make up 89% of this category and females make up 11%. The racial composition of this category is 67% White, 25% African American, 5% Other Minorities, and 2% unknown. White males have dominated this category since FY 2018.

<u>Protective Service Workers: Non-Sworn</u> make up 15% of the workforce. Males make up 61% of this category and females make up 39%. The racial composition of this category is 31% White, 62% African American, 3% Other Minorities and 4% unknown. African American males and females have occupied this category at a rate higher than any other racial groups since FY 2018.

Administrative Support makes up 12% of the workforce. Males make up 14% of this category and females make up 86%. The racial composition of this category is 36% White, 53% African American, 8% Other Minorities and 4% unknown. African American females have occupied this category at a rate higher than any other racial group since FY 2018.

Skilled Craft Workers make up 4% of the workforce. Males make up 92% of this category and females make up 8%. The racial composition of this category is 61% White, 30% African American, 5% Other Minorities and 4% unknown. White males have occupied this category at a rate higher than any other racial group since FY 2018.

<u>Service/Maintenance</u> make up 6% of the workforce. Males make up 64% of this category and females make up 36%. The racial composition of this category is 18% White, 72% African American, 4% Other Minorities and 5% unknown. African American males and females have occupied this category at a rate higher than any other racial group since FY 2018. Overall, males have occupied this category at a rate higher than females since FY 2018.

Statewide Workforce and Civilian Labor Force Participation Rates

The Maryland State government workforce participation rates for minority female employees exceeds that of the civilian labor force (CLF) in FY 2023, as it has since FY 2018. The participation rates of minority female employees are much higher than the CLF with 34.3% participation in the State workforce in comparison to 25.6% in the CLF workforce. The specific state government workforce participation rates in comparison to the CLF for each of the eight job categories are as follows:

Officials and Administrators job category reflects that there is an underutilization of African American males (9.2% vs. 9.4% in the CLF) and Other Minority males (6.1% vs. 8.8% in the CLF). In addition, White males (31% vs. 36% in the CLF) represented less than their availability in the CLF. Participation rates for White, African American and Other Minority females were higher than the CLF.

<u>Professional</u> job category reflects an underutilization of Other Minority males (4.6% vs. 9.2% in the CLF) and Minority females (7.6% vs. 9.5% in the CLF). In addition, White males (17.3% vs. 25.7% in the CLF) and White females (28.7% vs. 28.9 in the CLF) represented less than their availability in the CLF. Participation rates for African American males equaled that of the CLF, while African American females were higher than the CLF.

<u>Technician's</u> job category reflects an underutilization of African American females (16.2% vs. 25.7% in the CLF) and Other Minority females (2.8% vs. 12.6% in the CLF). In addition, White females (17.1% vs. 37.6% in the CLF) represented less than their availability in the CLF. Participation rates for White, African American, and Other Minority males were higher than the CLF.

<u>Protective Service Workers: Sworn</u> job category reflects an underutilization of African American males (21.2% vs. 33.3% in the CLF), African American females (4.1% vs. 13.6% in the CLF) and Other Minority females (0.8% vs. 2.4% in the CLF). In addition, White females (5.7% vs. 6.3% in the CLF) represented less than their availability in the CLF. Participation rates for White and Other Minority males were higher than the CLF.

<u>Protective Service Workers: Non-Sworn</u> job category reflects an underutilization of Other Minority males (4.4% vs. 8.3% in the CLF) and Other Minority females (2.2% vs. 3.3% in the CLF). In addition, White males (25.2% vs. 26.3% in the CLF) and White females (6% vs. 7.6% in the CLF) represented less than their availability in the CLF. Participation rates for African American females and males were higher than the CLF.

Administrative Support job category reflects an underutilization of African American males (7.1% vs. 10.6% in the CLF), Other Minority males (2.4% vs. 6.1% in the CLF), and Other Minority females (9.0% vs 10.0% in the CLF). In addition, White males (4.5% vs. 11.1% in the CLF) and White females (30.6% vs. 35.3% in the CLF) represented less than their availability in the CLF. Participation rates for African American females were higher than the CLF.

Skilled Craft Workers job category reflects an underutilization of African American females (1.6% vs. 4.1% in the CLF) and Other Minority males (3.9% vs. 28.4% in the CLF). In addition, White females (1.7% vs. 4.2% in the CLF) represented less than their availability in the CLF. Participation rates for White males, African American males and Other Minority females were higher than the CLF.

<u>Service/Maintenance</u> job category reflects an underutilization of Other Minority males (5.6% vs. 11.1% in the CLF) and Other Minority females (3.8% vs. 12.6% in the CLF). In addition, White males (14.3% vs. 22.0% in the CLF) and White females (4.0% vs. 18.3% in the CLF) represented less than their availability in the CLF. Participation rates for African American males and females were higher than the CLF.

Participation data specific to FY 2023 and FY 2018 reflect that White males in the State government are less than the CLF, and White females in the State government are less than the CLF. The number of Minority females in State government is higher than the CLF and Minority males are less in the State government than the CLF. (See Exhibits H., I., J., K., and Table 1A and Table 1B)

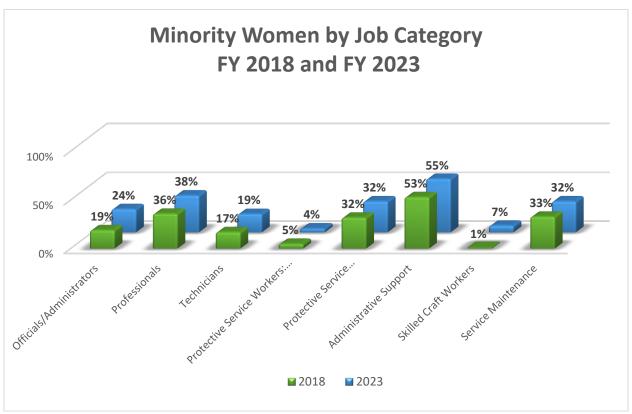


Exhibit H. Minority Women by Job Category FY 2018 and FY 2023

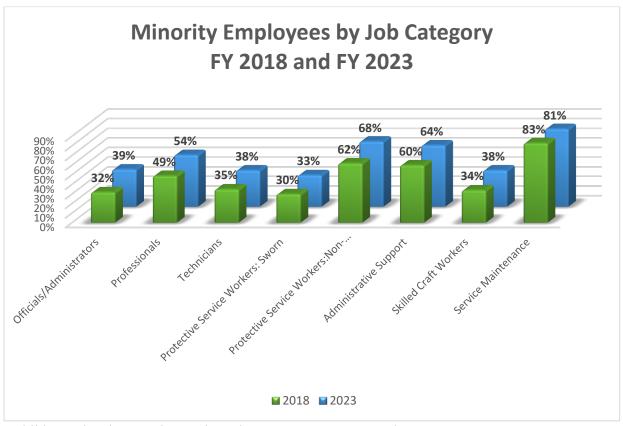


Exhibit I. Minority Employees by Job Category FY 2018 and FY 2023

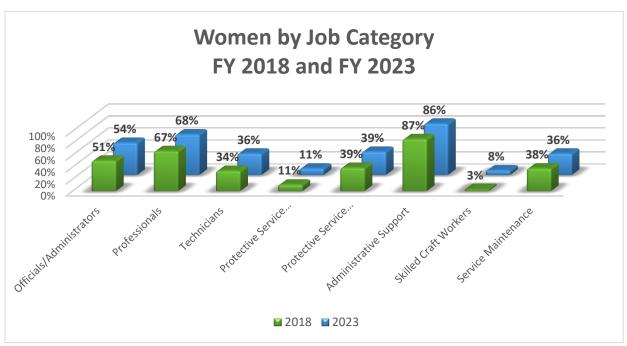


Exhibit J. Women by Job Category FY 2018 and FY 2023

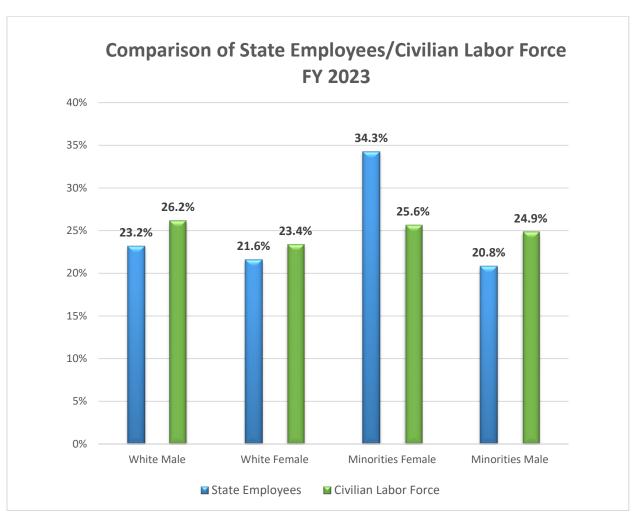


Exhibit K. State Employees/Civilian Labor Force FY 2023

STATE WIDE WORKFORCE COMPOSITION ANALYSIS — FISCAL YEAR 2023

WHITE							A.	FRICAN	-AMERICA	N		OTHER MINORITIES								
EEO JOB CATEGOI	RY	MALE	State CLF	Index Under	FEM4LE	State CLF	Index Under	M4LE	State CLF	Index Under	FEMALE	State CLF	Index Under	M4LE	State CLF	Index Under	FEMALE	State CLF	Index Under	TOTAL PERMANENT POSITIONS
Officials and Administrators	#	1,874	35.3370	0	1,788	25.38%	0	562	9.44%	0	1,047	13.84%	0	369	8.80%	0	448	6.55%	0	6,088
	96	31%		-5.2%	29.37%		4.0%	9.2%		-0.2%	17.2%		3.4%	6.06%		-2.7%	7.36%		1%	
Professionals	#	3,790	25.73%	0	6,272	28.89%	0.0%	2,259	10.35%	0.0%	6,886	16.33%	0.0%	1,002	9.23%	0%	1,661	9.46%		21,870
	96	17.3%		-8.4%	28.7%		-0.2%	10.3%		0.0%	31.5%		15.2%	4.6%		-5%	7.6%		-1.9%	
Technicians	#	1,184	10.92%	0	458	37.65%	0.0%	384	8.13%	0.0%	434	25.73%	0.0%	147	4.93%	0.00%	75	12.64%	0.00%	2,682
	96	44.1%		33%	17.1%		-20.6%	14.3%		6.2%	16.2%		-9.5%	5.5%		0.55%	2.8%		-9.84%	
Protective Service Workers: Sworn	#	1,266	39.73%	0	119	6.32%	0.0%	440	33.35%	0.0%	85	13.63%	0.0%	149	4.50%	0.00%	17	2.48%	0.00%	2,076
Workers: Sworn	96	61.0%		21%	5.7%		-0.6%	21.2%	1	-12.2%	4.1%		-9.5%	7.2%		3%	0.8%		-2%	
Protective Service Workers: Non- Sworn	#	1,911	26.38%	0	423	7.65%	0.0%	2,393	31.74%	0.0%	2,363	22.50%	0.0%	330	8.30%	0%	165	3,43%	0.0%	7,585
SWOTH	96	25.2%		-1.2%	6%		-2.1%	32%		-0.2%	31%		14.5%	4.4%		-3.9%	2.2%		-1.25%	
Administrative Support	#	278	11.18%	0	1,879	35.39%	0.0%	436	10.00%	0.0%	2,858	20,00 /0	0.0%	147	6.16%	0.00%	552	10.08%	0.0%	6,150
зарроге	96	4.5%		-6.7%	30.6%		-4.8%	7.1%		-3.5%	46.5%		19.9%	2.4%		-3.77%	9.0%		-1%	
Skilled Craft Workers	#	1,218	41.39%	0	35	4.25%	0.0%	582	17.81%	0.0%	32	4.13%	0.0%	83	28.46%	0.00%	97	3.96%		2,047
WOLVELZ	96	59.5%		18.1%	1.7%		-2.5%	28.4%		10.6%	1.6%		-2.6%	3.9%		-24.56%	4.7%		0.8%	
Service- Maintenance	#	411	22.06%	0	116	18.34%	0.00%	1,270	18.31%	0.0%	800	17.54%	0.0%	161	11.14%	0.00%	110	12.60%	0.0%	2,868
	96	14.3%		-8%			-14.30%			26.0%			10.4%	5.6%		-5.53%			-8.8%	
TOTALS	#	11,932 23.2%	26.15%	-2.9%	11,090 21.6%	23.38%	-1.8%	8,326 16.2%	13.65%	2.6%	14,505 28.2%	16.32%	11.9%	2,388 4.6%	11.20%	-6.55%	3,125 6.1%	9.30%	-3.2%	51,366

Table 1A. Statewide Workforce Composition Analysis – Fiscal Year 2023

STATE WIDE WORKFORCE UTILIZATION ANALYSIS — FISCAL YEAR 2018

	WHITE								A	FRICAN	-AMERICA	N		OTHER MINORITIES						
EEO JOB CATEGOR	RY	MALE	State CLF	Index Under	FEM4LE	State CLF	Index Under	M4LE	State CLF	Index Under	FEMALE	State CLF	Index Under	M4LE	State CLF	Index Under	FEMALE	State CLF	Index Under	TOTAL PERMANENT POSITIONS
Officials and Administrators	#	1,889	39.9%		1,663	27.0%		464	9.5%		757	13.1%		222	5.7%		235	4.5%		5,230
	96	36.1%		-3.8%	31.80%		4.8%	8.9%		-0.6%	14.5%		1.4%	4.24%		-1.5%	4.49%		0%	
Professionals	#	4,025	30%		6,720	33.9%		2,211	8.2%		6,483	14.0%		729	7.3%		1,123	7.0%		21,291
	96	18.9%		-10.6%	31.6%		-2.3%	10.4%		2.2%	30.4%		16.4%	3.4%		-4%	5.3%		-1.7%	
Technicians	#	1,285	27%		464	28.3%		398	10.7%		399	20.5%		104	7.2%		54	6.7%		2,704
	96	47.5%		21%	17.2%		-11.1%	14.7%		4.0%	14.8%		-5.7%	3.8%		-3.35%	2.0%		-4.70%	
Protective Service Workers: Sworn	#	1,275	37.7%		104	7.9%		398	30.9%		97	17.6%		106	4.3%		11	1.5%		1,991
workers: Sworn	96	64.0%		26%	5.2%		-2.7%	20.0%		-10.9%	4.9%		-12.7%	5.3%		1%	0.6%		-1%	
Protective Service Workers: Non- Sworn	#	2,554	31.0%		552	28.5%		2,330	14.3%		2,636	17.8%		192	4.3%		110	4.1%		8,374
1511 0111	96	30.5%		-0.5%	7%		-21.9%	28%		13.5%	31%		14.5%	2.3%		-2.0%	1.3%		-2.79%	
Administrative Support	#	351	20.0%		2,438	36.4%		485	10.3%		3,314	21.7%		104	4.6%		412	7.2%		7,104
	96	4.9%		-15.1%	34.3%		-2.1%	6.8%		-3.5%	46.6%		24.9%	1.5%		-3.14%	5.8%		-1%	
Skilled Craft Workers	#	1,193	57.5%		27	2.6%		542	17.5%		21	1.6%		81	19.8%		4	1.0%		1,868
HUIRUS	96	63.9%		6.4%	1.4%		-1.2%	29.0%		11.5%	1.1%		-0.5%	3.9%		-15.90%	0.2%		-0.8%	
Service- Maintenance	# 96	349 12.2%	24.2%	-12%	126 4.4%	20.1%	-15.70%	1,326	18.5%	27.8%	879 30.7%	15.5%	15.2%	111 3.9%	11.7%	-7.82%	73 2.5%	10.0%	-7.5%	2,864
				-12%			-15./0%			21.8%			15.2%			-7.82%			-7.5%	
TOTALS .	#	12,921 25.1%	29.8%	-4.7%	12,094 23.5%	26.9%	-3.4%	8,154 15.9%	12.8%	3.1%	14,586 28.4%	15.6%	12.8%	1,649 3.2%	8.2%	-4.99%	2,022 3.9%	6.7%	-2.8%	51,426

Table 1B. Statewide Workforce Utilization Analysis – Fiscal Year 2018

STATEWIDE WORKFORCE AVERAGE SALARIES F	3Y
RACE and GENDER	

Statewide Workforce Average Salaries by Race and Gender

This section compares the average salaries by race and gender for FY 2023 and FY 2018. This data was compiled from the State Personnel Management System (SPMS), where most Executive Branch of Maryland State Government employees belong.

In FY 2023, the average State salary was \$73,548 (\$56,627 in FY 2018 as noted in Exhibit M.). The average salary for men was \$77,524 and women \$70,116 (a difference of \$7,408) which can be attributed to the positions they occupy within State government. In addition, the average salary for non-binary individuals was \$74,972. (See Exhibit L.)

There was an average pay difference between White (\$72,560) and African American (\$64,809) employees in FY 2023, which is \$7,751, which can be attributed to the positions they occupy within State government. White employees make up 60% of higher paying Officials and Administrator positions, as opposed to African Americans with 26%. In comparison, African American employees make up 72% of the Service/Maintenance category, which tends to have lower salaries.

Other minorities' average salary (\$76,334) exceeded both White and African American employees in FY 2023, which can be attributed to their high representation in the Officials and Administrators (7%) and Professionals (7%) job categories.

See Exhibits L., M., and N for average salaries (SPMS only) by race and gender for FY 2018 and FY 2023.

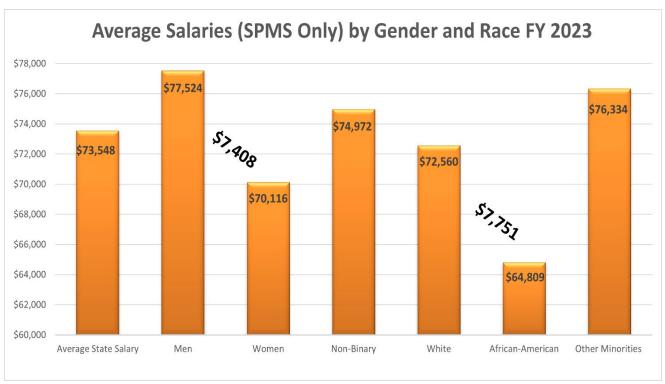


Exhibit L. Average Salaries (State Personnel Management System Only) by Gender and Race FY 2023



Exhibit M. Average Salaries (State Personnel Management System Only) by Gender and Race FY 2018

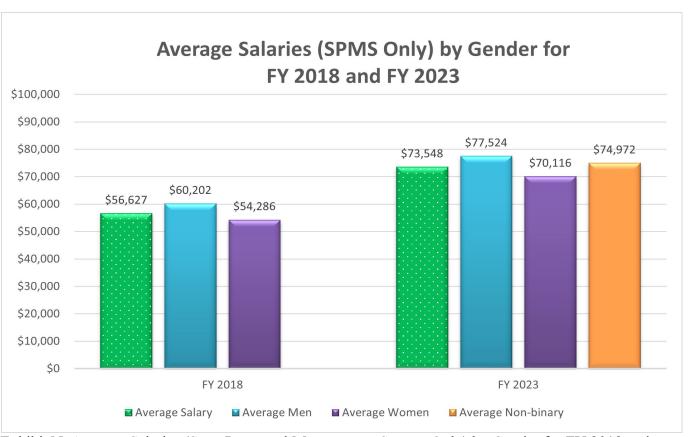


Exhibit N. Average Salaries (State Personnel Management System Only) by Gender for FY 2018 and FY 2023

	DEDCOMME	CTIONIC
H. VV	PERSONNEL	

Statewide Personnel Transactions

This section compares statewide personnel transaction activity for FY 2023 and FY 2018. This information also reflects the type of transaction by race and gender. This data was compiled from units within the Executive Branch of the State government, including units with independent personnel systems.

There was a total of 14,614 personnel transactions in FY 2023. The Code of Maryland Regulations (COMAR) defines a personnel action as an appointment, promotion, disciplinary or corrective action, acting capacity, reassignment, reclassification, reinstatement, performance appraisal, decision affecting compensation, benefits, training, or any other matter which significantly affects an individual's compensation terms, conditions, or privileges of employment. **Note:** While resignations, rejections on probation, retirements, and terminations are personnel transactions, they are included in the "Statewide Separations and Terminations" section of this report.

Appointments make up 32% (4,668) of personnel transactions in FY 2023, of which 43% were male, 56% female and 1% non-binary. The racial composition of this category is 29% White, 47% African American, 6% Other Minorities, and 18% unknown. In comparison, in FY 2018, appointments made up 33% (3,489) of personnel transactions. In FY 2023 and FY 2018, African Americans were appointed to positions at a higher rate than any other racial group. In FY 2023 and FY 2018, females were appointed at a rate higher than males. (See Exhibits O., P., and Q.)

Reinstatements make up 7% (1002) of personnel transactions in FY 2023, of which 34% were male, and 66% female. The racial composition of this category is 29% White, 54% African American, 5% Other Minorities, and 12% unknown. In comparison, in FY 2018, there were 5% (502) reinstatements. In FY 2023 and FY 2018, African Americans were reinstated to positions at a higher rate than any other racial group. In FY 2023 and FY 2018, females were reinstated at a rate higher than males.

<u>Promotions</u> make up 45% (6,512) of personnel transactions in FY 2023, of which 40% were male and 60% female. The racial composition of this category is 45% White, 43% African American, 7% Other Minorities, and 6% unknown. In comparison, in FY 2018, there were 20% (2,041) promotions. In FY 2023 and FY 2018, Whites were promoted to positions at a higher rate than any other racial group. In FY 2023, females were promoted at a higher rate than males, compared to males promoted at a higher rate than females in FY 2018. (See Exhibits R., and S.)

Reclassifications make up 31% (4,506) of personnel transactions in FY 2023, of which 41% were male and 59% female. The racial composition of this category is 47% White, 41% African American, 5% Other Minorities, and 7% unknown. In comparison, in FY 2018, there were 34% (3,555) reclassifications. In FY 2023 and FY 2018, Whites were reclassified to positions at a higher rate than any other racial group. In FY 2023 and FY 2018, females were reclassified more than males.

<u>Demotions</u> make up 3% (511) of personnel transactions in FY 2023, of which 32% were male and 68% female. The racial composition of this category is 38% White, 50% African American, 7% Other Minorities, and 5% unknown. In comparison, in FY 2018, there were 3% demotions (271). In FY 2023, African Americans were demoted at a higher rate than any other racial group. In comparison, in FY 2018, Whites were demoted at a higher rate than any other racial group. In FY 2023 and FY 2018, females were demoted more than males.

Suspensions make up 3% (470) of personnel transactions in FY 2023, in which 60% were male and 40% female. The racial composition of this category is 41% White, 55% African American, 3% Other Minorities, and 1% unknown. In comparison, in FY 2018, there were 4% (461) suspensions. In FY 2023 and FY 2018, African Americans were suspended at a higher rate than any other racial group. In FY 2023, males were suspended at a higher rate than females, although in FY 2018, females were suspended at a higher rate than males.

See Table 2. for the statewide personnel transaction analysis for FY 2018 and FY 2023.

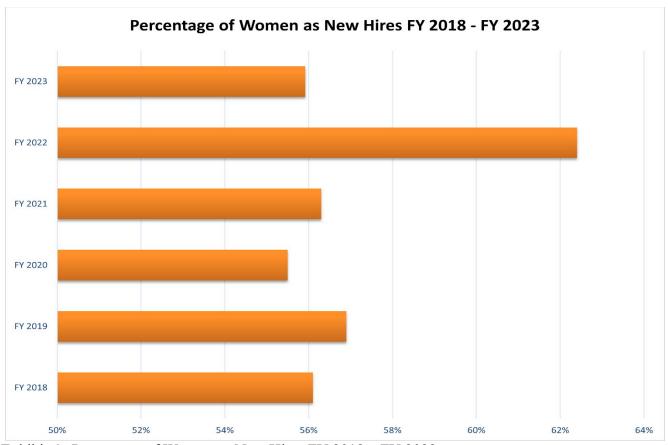


Exhibit O. Percentage of Women as New Hires FY 2018 – FY 2023

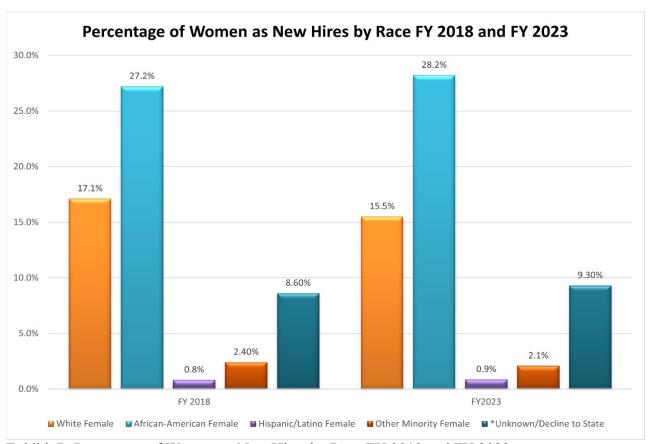


Exhibit P. Percentage of Women as New Hires by Race FY 2018 and FY 2023

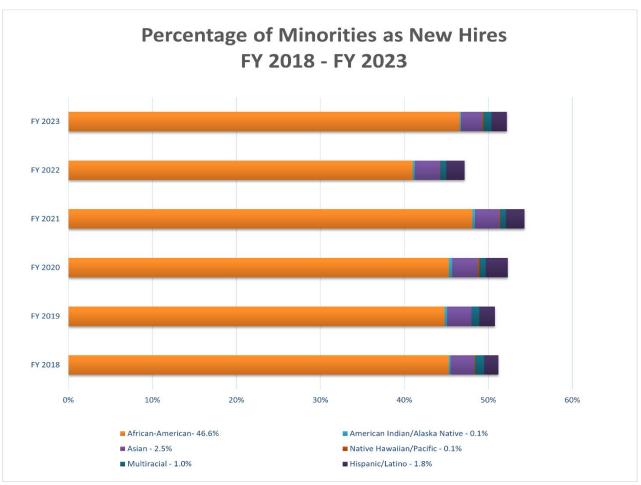


Exhibit Q. Percentage of Minorities as New Hires FY 2018 – FY 2023

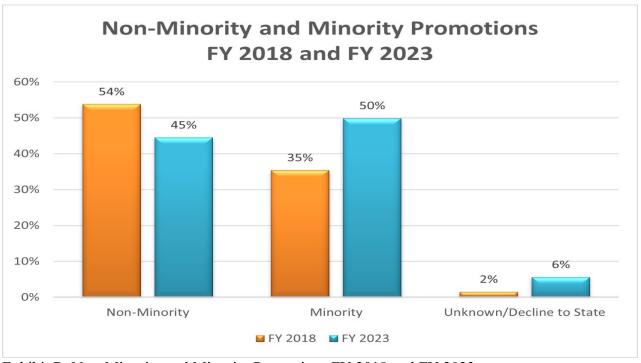


Exhibit R. Non-Minority and Minority Promotions FY 2018 and FY 2023

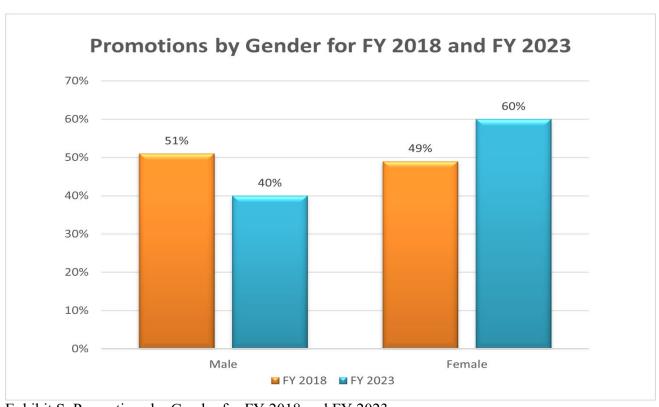


Exhibit S. Promotions by Gender for FY 2018 and FY 2023 In FY 2023, the non-binary gender category was added to SPMS. A total of 116 employees identified as non-binary.

TYPE OF TRANSACTIONS	YEAR		WHITE		AFD	ICAN-AMERIC	AN	ОТИ	ER MINORITI	TE C		TOTAL		Grand
TIPE OF TRANSACTIONS	ILAK	Male	Female	Non-Binary	Male	Female	Non-Binary	Male	Female	Non-Binary	Male		Non-Binary	Total
Appointments	2018	601	596	0	632	950	0	297	413	0	1,530	1,959	0	3,489
		17%	17%	0%	18%	27%	0%	9%	12%	0%	44%	56%	0%	
	2023	657	723	4	855	1,317	5	483	571	53	1,995	2,611	62	4,668
		14%	15%	0%	18%	28%	0%	10%	12%	1%	43%	56%	1%	
Reinstatements	2018	95	98	0	69	174	0	25	41	0	189	313	0	502
		19%	20%	0%	14%	35%	0%	5%	8%	0%	38%	62%	0%	
	2023	121	168	1	156	388	0	68	100	0	345	656	, 1	1,002
		12%	17%	0%	16%	39%	0%	7%	10%				0%	
Promotions	2018	662	437	0	317	472	0	68	85	0	1,047	994	0	2,041
		32%	21%	0%	16%	23%	0%	3%	4%		51%			
	2023	1,424	1,473	1	869	1,939	1	332	466	7	2,625	3,878	9	6,512
		22%	23%	0%	13%	30%	0%	5%	7%		40%		0%	
Reclassifications	2018	843	958	0	424	998	0	149	183	0	1,416	2,139	0	3,555
		24%	27%	0%	12%	28%	0%	4%	5%		40%	60%		
	2023	1,026	1,081	1	555	1,276	1	273	287	6	1,854	2,644	8	4,506
		23%	24%	0%	12%	28%	0%	6%	6%		41%	59%		
Demotions	2018	75	53	0	37	86	0	10	10	0	122	149	, 0	271
		28%	20%	0%	14%	32%	0%	4%	4%	0%	45%	55%		
	2023	77	117	1	63	194	0	24	34	1	164	345	, 2	511
	****	15%	23%	0%	12%	38%	0%	5%	7%		32%			
Suspensions	2018	83	48	0	123	178	0	14	15	0	220	241	, 0	461
	***	18%	10% 50	0%	27%	39%	0%	3%	3%		48%			.=.
	2023	143	50	0	127	131	0	13	6	0	283	187	0	470

Table 2. Statewide Personnel Transaction Analysis - FY 2018 and FY 2023

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Statewide Separations and Terminations

Resignations totaled 2,915 for FY 2023, of which 41% were male, 58% female and 1% non-binary. The racial composition of this category is 38% White, 38% African American, 17% Other Minorities, and 7% unknown. In FY 2023, Whites and African Americans resigned at a rate of 38%. In comparison, in FY 2018, African Americans resigned at a higher rate than any other racial group (47%). In FY 2023 and FY 2018, females resigned at a higher rate than men.

Rejections on Probation totaled 154 for FY 2023, of which 53% were male, 46% female and 1% non-binary. The racial composition of this category is 23% White, 57% African American, 5% Other Minorities and 15% unknown. In FY 2023 and FY 2018, African Americans were rejected on probation at a higher rate than any other racial group. In FY 2023, males were rejected on probation at a higher rate than females, while in FY 2018, females were rejected at a higher rate than males.

<u>Retirements</u> totaled 1,358 for FY 2023, of which 45% were male and 55% female. The racial composition of this category is 53% White, 43% African American, and 4% Other Minorities. In FY 2023 and FY 2018, Whites retired more than any other racial group. In FY 2023 and FY 2018, males (45%) and females (55%) retired at the same rate for both fiscal years.

<u>Terminations</u> totaled 397 for FY 2023, of which 54% were male and 46% female. The racial composition of this category is 32% White, 55% African American, 5% Other Minorities, and 8% unknown. In FY 2023 and FY 2018, African Americans were terminated at a higher rate than any other racial group. In FY 2023, men were terminated at a higher rate than females, while in FY 2018, females were terminated at a higher rate than males.

(See Exhibit T. for FY 2018 and FY 2023 statewide separations and terminations).

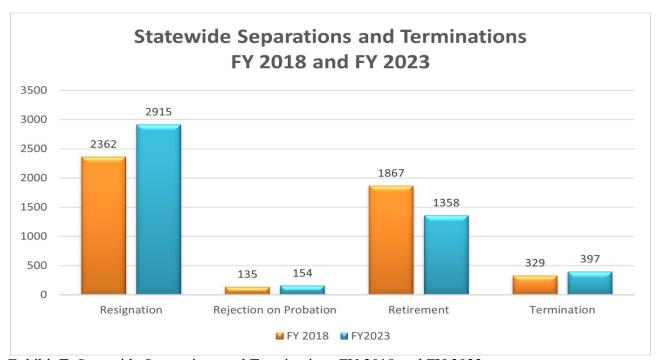


Exhibit T. Statewide Separations and Terminations FY 2018 and FY 2023

STATEWIDE EQUAL EMPLOYMENT OPPORTUN	ITY
COMPLAINTS	

Statewide Equal Employment Opportunity Complaints

This section summarizes statewide internal and external EEO complaint activity for FY 2023. This data was compiled from units within the Executive Branch of the State government, including units with independent personnel systems.

It is the policy of Maryland State Government to prohibit discrimination in any personnel action concerning any employee or job applicant for employment based on age, ancestry, color, creed, genetic information, gender identity and expression, marital status, mental or physical disability, national origin, race, religious affiliation, belief or opinion, sex, or sexual orientation. It is also prohibited to retaliate against a job applicant or employee for participating in EEO protected activity in opposition to unlawful discrimination. An employee in the skilled service, professional service, or management service of the State Personnel Management System may elect to pursue an allegation of employment discrimination under the complaint procedures or the grievance procedures in State Personnel and Pensions (SPP) Article Title 12.

An employee of the University System of Maryland who is eligible may elect to pursue an allegation of employment discrimination under the complaint procedures in SPP Article Title 5-211 or a grievance under SPP Article Title 13 of the Education Article.

An employee of Morgan State University who is eligible may elect to pursue an allegation of employment discrimination under the complaint procedures in SPP Article Title 5-211 or a grievance under SPP Article Title 14 of the Education Article.

The EEO complaint process is confidential and encompasses the following stages:

- **SPP 5-211. Filing of complaint:** A job applicant or employee may file a written complaint that alleges an EEO violation with the head of their principal unit, within 1 year after the complainant knew, or reasonably should have known, of the alleged violation. Complaints pertaining to harassment must be filed within 2 years after the alleged violation.
- **SPP 5-212. Actions on complaint:** Under the direction of the principal unit's Fair Practices Officer, the EEO Officer shall investigate the complaint and recommend a proposed decision to the head of the principal unit within 30 calendar days of receipt. The head of the principal unit shall issue a written decision to the complainant and may grant any appropriate relief.
- SPP 5-213. Appeals: Upon receiving a decision, the complainant has within 10 days to file an appeal in writing to the Secretary of Budget and Management or designee (Statewide EEO Coordinator). Within 30 days the Statewide EEO Coordinator shall review the complaint and the decision being appealed; conduct any additional investigation as needed and shall recommend to the Secretary of Budget and Management a finding of whether a violation occurred or not. The Statewide EEO Coordinator shall issue the complainant a written decision that includes notice of any remedial action taken and their rights to file with an external regulatory agency (Maryland Commission on Civil Rights or the U.S. Equal Employment Opportunity Commission). If the Statewide EEO Coordinator determines that a violation has not occurred, the complaint shall be dismissed. The decision of the Secretary of Budget and Management or Statewide EEO Coordinator is final.

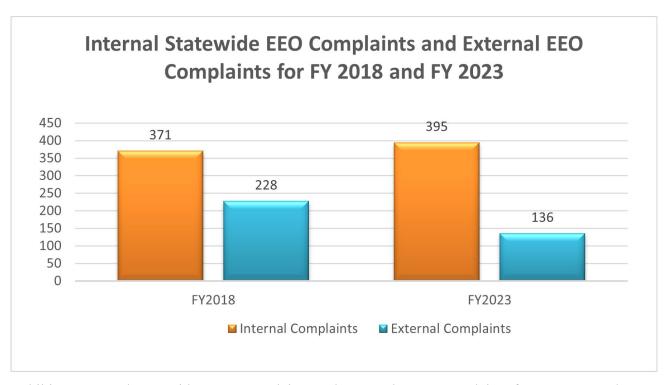


Exhibit U. Internal Statewide EEO Complaints and External EEO Complaints for FY 2018 and FY 2023

Summary Highlights

- The total number of internal and external EEO complaints statewide for FY 2023 was 531. Of these, 395 were internal complaints and 136 external complaints.
- The most common basis for internal complaints was Retaliation and Sex/Gender in FY 2023, in comparison to Race and Sex/Gender for FY 2018.
- The number of statewide discrimination complaints has decreased from 599 in FY 2018 to 531 in FY 2023.
- The number of internal EEO complaints filed with the principal units' EEO Offices has increased from 395 (74%) for FY 2023, compared to 371 (62%) for FY 2018. This is a positive indication of employees' willingness to participate in the internal EEO process to resolve matters at the lowest level.
- The number of external EEO complaints filed with agencies such as the Maryland Commission on Civil Rights and U.S. Equal Employment Opportunity Commission has decreased from 228 in FY 2018 to 136 in FY 2023.
- In FY 2023, the Office of the Statewide EEO Coordinator processed a total of 20 EEO appeals, which was 5% of the overall statewide internal EEO complaints. Of this amount, 12 were no probable cause, 4 were administratively closed and 4 remanded to the principal unit's EEO Office in which it originated for a proper investigation.

MARYLAND WHISTLEBLOWER LAW COMPLAINTS

Maryland Whistleblower Law Complaints

This section summarizes Maryland Whistleblower Law complaints filed statewide for FY 2023. This data was compiled from the Office of the Statewide EEO Coordinator (OSEEOC).

The Maryland Whistleblower Law, as stated in the State Personnel and Pensions (SPP) Article Title 5-301 – 5-314, applies to all employees and job applicants for positions in the Executive Branch of State government, including a unit with an independent personnel system. This law requires that a supervisor, appointing authority, or the head of a principal unit not take or refuse to take any personnel action as a reprisal against an employee who discloses information that they reasonably believe provides evidence of the following: an abuse of authority, gross mismanagement, or gross waste of money; a substantial and specific danger to public health or safety; or a violation of the law.

An employee and job applicant eligible to file a Maryland Whistleblower Law complaint must do so within 6 months after they first knew of or reasonably should have known of the violation. The OSEEOC is responsible for enforcing this law. The OSEEOC is responsible for conducting investigations within 60 days after a complaint is received to determine whether a violation of SPP 5-305 occurred. Once the investigation is concluded, the Secretary of Budget and Management or designee (Statewide EEO Coordinator) will issue the complainant and the head of the principal unit a written decision that includes any remedial action taken. If it is determined that no violation has occurred, the Secretary or designee shall dismiss the complaint.

A complainant may appeal to the Office of Administrative Hearings within 10 days after receiving a decision under SPP 5-309 or when a decision is not issued within 60 days after the complaint is filed and the complainant requests a hearing.

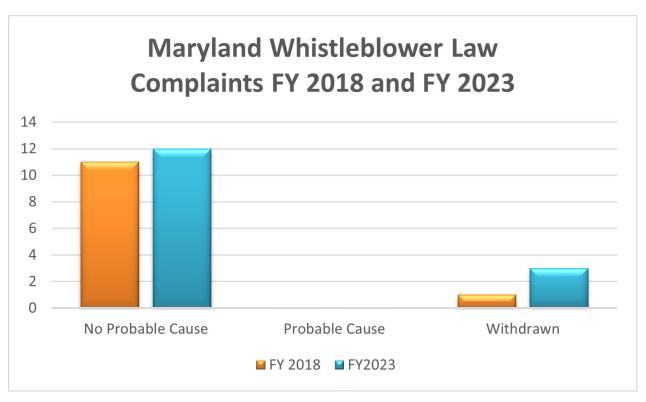


Exhibit V. Maryland Whistleblower Law Complaints FY 2018 and FY 2023

- In FY 2023, 15 complaints were filed. Of this amount, 12 were investigated, and concluded that there was no violation. The remaining 3 complaints were withdrawn at the request of the complainant.
- In comparison, in FY 2018, 12 complaints were filed. Of this amount, 11 were investigated and concluded that there was no violation. In addition, the 1 remaining complaint was withdrawn at the complainant's request.
- The Office of Administrative Hearings (OAH) upheld an investigation decision that was issued by the OSEEOC in FY 2023.
- In FY 2023, the OSEEOC designed and implemented the "Maryland Whistleblower Law in the Executive Branch of State Government Overview" session. The purpose of the 60-minute overview is to educate professionals on the purposes of the law, who it protects, what it protects against, how to file a complaint, the investigative process and how to file an appeal if the complainant is not satisfied with the outcome.
- In FY 2023, the OSEEOC enhanced its auditing process to include measures that evaluate whether principal units complied with providing written notice to employees regarding the protections and remedies provided by the Maryland Whistleblower Law proceedings.

STATEWIDE REQUESTS FOR REASONABLE ACCOMMODATIONS

Statewide Requests for Reasonable Accommodations

This section summarizes statewide reasonable accommodation request activity for FY 2023. This data was compiled from units within the Executive Branch of the State government, including units with independent personnel systems.

It is the policy of Maryland State Government to dedicate full compliance to the Americans with Disabilities Act (ADA) and the reasonable accommodation process. Therefore, no job applicant or employee shall be retaliated against for seeking reasonable accommodation(s) for their disabilities. To ensure compliance with federal and state disability laws, each agency is required to appoint a designated ADA Coordinator who is responsible for the following:

- ensuring that meetings and conference rooms, lunchrooms, and employment tests are accessible;
- providing training to managers, supervisors and employees on the disability laws and reasonable accommodation process;
- ensuring that all agency accessibility requirements are compliant; and
- managing reasonable accommodation requests and administering the interactive process.

A job applicant or employee request for reasonable accommodation can be made verbally or in writing. Once received, the ADA Coordinator is responsible for initiating the interactive process. The interactive process requires the ADA Coordinator to communicate directly with the job applicant and hiring manager or the employee and their supervisor to discuss the request in detail. The decision to approve or deny an accommodation must be provided to the job applicant or employee in writing. When an agency denies a requested accommodation but offers an alternative instead, the agency notice must explain both the reasons for the denial of the requested accommodation and the reasons that it believes that the chosen accommodation will be effective. Also, all agency denial notifications must include the individual's right to file a complaint with their principal unit's EEO Officer and with the Maryland Commission on Civil Rights (MCCR) and the Equal Employment Opportunity Commission (EEOC).

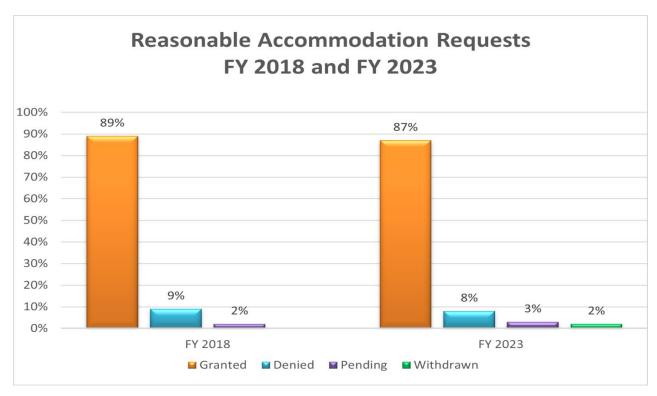


Exhibit W. Reasonable Accommodation Requests FY 2018 and FY 2023

Summary Highlights

- In FY 2023, there were a total of 900 requests for reasonable accommodations from State employees and job applicants for State employment. Of this amount, 782 or 87% of the requests were granted. There were 37 agencies that reported data on reasonable accommodation requests, with the Maryland Department of Transportation (184), Department of Human Services (158), Maryland State Department of Education (133) and, Maryland Department of Health (102) accounting for 577 or 64% of the total requests reported.
- In comparison, in FY 2018, there were 511 requests for reasonable accommodations from State employees and job applicants for State employment. Of this amount, 453 or 89% of the requests were granted. There were 35 agencies that reported data on reasonable accommodation requests, with the Maryland Department of Transportation (130), Maryland Department of Health (89), and Department of Human Services (59) accounting for 278 or 54% of the total request reported.
- In FY 2023, reasonable accommodations to telework full-time or by way of a hybrid work schedule were high.
- Since the start of the COVID-19 pandemic in 2020, there has been an increase in reasonable accommodation requests statewide for FY 2019 667, FY 2020 605, FY 2021 715, FY 2022 1062 and FY 2023 900). The increase in requests may be attributed to individuals being newly diagnosed with disabilities and pre-existing conditions being exacerbated during the pandemic, which warranted the need for accommodations to perform the essential functions of their jobs. In addition, the increase in requests could be a response to return-to-work policies post pandemic and employees need for accommodations to return to the office.

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HIGHER EDUCATION INSTITUTIONS

Higher Education Institutions

This section summarizes the FY 2023 workforce composition, personnel transaction analysis, and separation and termination activity for the University System of Maryland, Baltimore City Community College, Morgan State University, and St. Mary's College of Maryland. This data was provided by the University System of Maryland's Office of Human Resources, the Baltimore City Community College, Morgan State University, and St. Mary's College of Maryland's Offices of Human Resources and Equal Employment Opportunity.

The Equal Employment Opportunity Program in the Executive Branch of State Government, State Personnel and Pensions, Article Title 5-201 -214, applies to employees and job applicants for employment in State government. It also states that an employee in any unit of the Executive Branch of the State government, including a unit with an independent personnel system, must comply with the law. Baltimore City Community College, Morgan State University and St. Mary's College of Maryland are independent institutions with an independent personnel system that must comply with SPP 5-201-214. Next, SPP 5-205 (5) (d) states that the University System of Maryland – Notwithstanding any other provision of the subtitle, the University System of Maryland may satisfy any reporting requirement required by the subtitle or by regulations adopted under the subtitle by submitting to the Secretary an annual report on the System's equal employment opportunity policies and procedures. As a result, an overview of each institution is provided along with summary highlights regarding their workforce.

Baltimore City Community College

Overview

Baltimore City Community College (BCCC) is a State-sponsored, degree-granting community college in Baltimore, Maryland. It is accredited by the Middle States Commission on Higher Education. The community college offers associate degree programs and certifications in high demand fields such as nursing, business and more.

- In FY 2023, there were 650 full-time and part-time employees in the BCCC workforce.
- 448 or 69% were African American.
- 379 or 58% were female employees.
- 84 or 13% of BCCC employees were represented in the "Officers and Administrators" EEO job category.
- In FY 2023, 47 or 56% of African American employees were represented in the "Officers and Administrators" EEO job category, compared to 22 or 51% in FY 2022.
- 451 or 69% of BCCC employees were represented in the "Professionals" EEO job category.
- 309 or 69% of African American employees were represented in the "Professionals" EEO job category which is in line with their representation of the BCCC workforce.

Morgan State University

Overview

Morgan State University (MSU) is a Carnegie-classified high research (R2) institution that offers more than 140 academic programs that lead students to degrees in the baccalaureate to the doctorate. MSU is Maryland's Preeminent Public Urban Research University.

- In FY 2023, there were 1698 full-time and part-time employees in the MSU workforce.
- 1,256 or 74% were African American.
- 832 or 49% were female employees.
- In FY 2023, 1032 or 61% of MSU employees were represented in the "Professionals" EEO job category, compared to 1,131 or 62% in FY 2022.
- 663 or 64% of African American employees were represented in the "Professionals" EEO job category.
- In FY 2023, 154 or 9% of MSU employees were represented in the "Administrative Support" EEO job category, compared to 201 or 11% reported in FY 2022.

St. Mary's College of Maryland

Overview

St. Mary's College of Maryland is a public honors college that offers four-year baccalaureate degrees. St. Mary's College of Maryland popular degree programs are psychology, biology, English, environmental studies, political science, and economics.

- In FY 2023, there were 356 full-time and part-time employees in the St. Mary's College of Maryland workforce.
- 262 or 74% were White.
- 54 or 15% were African American.
- 40 or 11% were other minority groups.
- 198 or 56% were female employees.

University System of Maryland

Overview

The University System of Maryland (USM) is the State's public higher education system. USM consist of 12 institutions: Bowie State University, Coppin State University, Frostburg State University, Salisbury University, Towson University, University of Baltimore, University of Maryland, Baltimore, University of Maryland Baltimore County, University of Maryland Center for Environmental Science, University of Maryland College Park, University of Maryland Eastern Shore, and University of Maryland Global Campus.

- In FY 2023, there were 40,451 full-time and part-time employees in the USM workforce.
- 20,170 or 50% were white.
- 14,159 or 35% were other minority groups.
- 6,122 or 15% did not disclose their race.
- 22,196 or 55% were female employees.
- In FY 2023, 14,179 or 35% of USM's workforce were represented in the "Faculty/Instructors" EEO job category, and 8,533 or 60% were white.

CONCLUSION

Conclusion

Maryland State government must work strategically to remedy the causes of underrepresented participation rates in various EEO job categories and salary disparities. The information in this report can be utilized to strategically plan for initiatives pertaining to recruitment and retention, classification and salary, human resource information systems, employee, and labor relations, as well as diversity, equity, and inclusion.

The Office of the Statewide EEO Coordinator staff is committed to providing assistance and guidance to State government leadership, management, and staff to ensure that we enforce our mission to the following:

- Administer and enforce State and federal equal employment opportunity laws and policies;
- Promote a work environment free of any unlawful discrimination, harassment, and retaliation; and
- Assist in building a well-diversified workforce for Maryland State government employees and job applicants.

APPENDICES

Appendix A

GLOSSARY

APPOINTMENT: Filing a position with a qualified candidate and does not include a reassignment.

CAREER REINVESTMENT PROGRAM: The program created by the Office of Personnel Services and Benefits to facilitate the movement of laid-off or separated employees and employees with disabilities into other skill areas.

CIVILIAN LABOR FORCE: The number of persons 16 years of age and over, (except those in the armed forces), who are employed or who are unemployed and seeking employment in the geographic area from which an employer would recruit. (United States Census Bureau)

COORDINATOR: The Statewide Equal Employment Opportunity Coordinator (Annotated Code of Maryland, State Personnel and Pensions Article, § 5-206).

DEMOTION: A change from one class to another class with a lower maximum rate of compensation.

DESIGNATED POLITICAL SPECIAL APPOINTMENT: Those job functions that satisfy the political appointment criteria as stated in the law. These include:

- 1. Administrative support work for an Executive Service official or agency head.
- 2. Special Assistant to an Executive Service official or agency head.
- 3. Legislative Liaison or Director of Government Affairs.
- 4. Public Information Officer or Director of Communications.
- 5. Chief of Staff or Primary Executive Administrator for an agency; and
- 6. Certain positions in the Office of the Attorney General, as provided in § 6-105 of the State Government Article.

DISABILITY: With respect to an individual –

- 1. a physical or mental impairment that substantially limits one or more of the major life activities of such individual;
- 2. a record of such an impairment; or
- 3. being regarded as having such an impairment. (Americans with Disabilities Act, Title I, vol. 42, United States Code § 12102, et seq. 1990).

EXECUTIVE SERVICE:

(a) Executive Branch – Except as otherwise provided by law, the following positions in the Executive Branch of State government are in the executive service:

- (1) the chief administrator of a principal unit or a comparable position that is not excluded from the State Personnel Management System under § 6-301 of this title as a constitutional or elected office; and
- (2) a deputy secretary or assistant secretary of a principal unit or a position that the Secretary determines has similar stature.
- **(b)** Other positions The executive service includes any other position that is determined by the Secretary to be in the executive service. (Annotated Code of Maryland, State Personnel and Pensions Article, § 6-404).

EXTERNAL COMPLAINT: A complaint filed with the Maryland Commission on Civil Rights, Department of Justice, Courts, and/or Equal Employment Opportunity Commission.

INTERNAL COMPLAINT: A complaint received at the originating agency and/or appealed to the Office of the Statewide Equal Employment Opportunity Coordinator.

MANAGEMENT SERVICE:

- (a) Executive Branch Except as otherwise provided by law, a position in the Executive Branch of State government is in the management service if the position:
 - (1) primarily involves direct responsibility for the oversight and management of personnel and financial resources;
 - (2) requires the exercise of discretion and independent judgment; and
 - (3) is not in the executive service.
- **(b)** Other positions The management service includes any other position that is determined by the Secretary to be in the management service. (Annotated Code of Maryland, State Personnel and Pensions Article, § 6-403).

NEW HIRES: An employee who was hired for the first time or rehired after a break in service for permanent full-time employment.

NON-BINARY: A gender identity that does not fit into the male or female binary.

PERMANENT PART-TIME EMPLOYEE: An employee who works an average of 50% or more but less than 100% of the regular workweek. (Annotated Code of Maryland, State Personnel and Pensions Article, § 7-701).

PRINCIPAL UNIT: A principal department or other principal independent unit of State government.

PROFESSIONAL SERVICE:

- (a) Executive Branch Except as otherwise provided by law, a position in the Executive Branch of State government is in the professional service if the position:
 - (1) requires knowledge of an advanced type in a field of science or learning customarily acquired by a course of specialized intellectual instruction and study; and
 - (2) normally requires a professional license, advanced degree, or both.
- **(b)** Other positions The professional service includes any other position that is determined by the Secretary to be in the professional service. (Annotated Code of Maryland, State Personnel and Pensions Article, § 6-402).

PROGRAM: Equal Employment Opportunity Program established under the Annotated Code of Maryland, State Personnel and Pensions Article, Title 5.

PROMOTION: A change from one class to another class with a higher maximum rate of compensation.

PROMOTIONAL CANDIDATE: An employee in a non-temporary position in the skilled or professional services who is not a special appointment.

PROTECTED GROUP: A group that is specifically protected by Maryland law from discrimination.

SKILLED SERVICE:

- (a) Executive Branch Except as provided in this title or otherwise provided by law, all positions in the Executive Branch of State government that are included in the State Personnel Management System are in the skilled service;
- **(b) Judicial Branch** Except as otherwise provided by law, the following positions in the Judicial Branch of State government are in the skilled service:
 - (1) clerical and administrative positions in the District Court of Maryland; and
 - (2) full-time constables in the District Court of Maryland.
- (c) Other positions The skilled service includes any other position that is specified by law to be in the service. (Annotated Code of Maryland, State Personnel and Pensions, Article § 6-401).

SPECIAL APPOINTEES: Except as otherwise provided by law, individuals in the following positions in the skilled service, professional service, management service, or executive service are considered special appointments:

- (1) a position to which an individual is directly appointed by the Governor by an appointment that is not provided by the Maryland Constitution;
- (2) a position to which an individual is directly appointed by the Board of Public Works:
- (3) as determined by the Secretary, a position which performs a significant policy role or provides direct support to a member of the executive service;
- (4) a position that is assigned to the Government House;
- (5) a position that is assigned to the Governor's Office; and
- (6) any other position that is specified by law to be a special appointment.

(Annotated Code of Maryland, State Personnel and Pensions Article, § 6-405).

TERMINATION: The act of ending an employee's employment for a disciplinary reason.

UNDER-UTILIZATION: Having a lower number of protected group employees in the overall work force and within categories than would reasonably be expected by their availability in the relevant Civilian Labor Force.

UNIFORM POLICE: Used exclusively for uniformed police positions at the Maryland State Police – Not used for other police positions.

UTILIZATION ANALYSIS: A statistical comparison of an agency's workforce in various job categories with the relevant Civilian Labor Force.

Racial/Ethnic Categories

- American Indian or Alaska Native (not Hispanic or Latino): A person having origins in any of the original peoples of North and South America, including Central America, and who maintains cultural identification through tribal affiliation or community recognition.
- Asian (not Hispanic or Latino): A person having origins in any of the original peoples of the Far East, Southeast Asia, or the Indian subcontinent including, for example, Cambodia, China, India, Japan, Korea, Malaysia, Pakistan, the Philippine Islands, Thailand, and Vietnam.
- Black or African American (not Hispanic or Latino): A person having origins in any of the black racial groups of Africa.
- **Hispanic or Latino:** A person of Cuban, Mexican, Puerto Rican, South or Central American, or other Spanish culture or origin, regardless of race.
- Multiracial: Two or More Races
- Native Hawaiian or Other Pacific Islander (not Hispanic or Latino): A person having origins in any of the original peoples of Hawaii, Guam, Samoa, or other Pacific Islands.
- Unknown or Decline to State
- White (not Hispanic or Latino): A person having origins in any of the original peoples of Europe, the Middle East, or North Africa.

Description of Job Categories

Officials and Administrators: Occupations in which employees set broad policies, exercise overall responsibility for execution of these policies or direct individual departments or special phases of the agency's operations, or provide specialized consultation on a regional, district or area basis. Includes: department heads, bureau chiefs, division, and fire chief and inspectors, examiners (bank, hearing, motor vehicle, warehouse), inspectors (construction, building, safety, rent-and-housing, fire, A.B.C. Board, license, dairy, livestock, transportation), assessors, tax appraisers and investigators, coroners, farm managers, and kindred workers.

<u>Professionals</u>: Occupations which require specialized and theoretical knowledge which is usually acquired through college training or through work experience and other training which provides comparable knowledge. Includes: personnel and labor relations workers, social workers, doctors, psychologists, registered nurses, economists, dieticians, lawyers, system analysts, accountants, engineers, employment and vocational rehabilitation counselors, teachers or instructors, police and fire captains and lieutenants, librarians, management analysts, airplane pilots and navigators, surveyors and mapping scientists, and kindred workers.

Protective Service Workers: Occupations in which workers are entrusted with public safety, security, and protection from destructive forces. Includes: police patrol officers, fire fighters, guards, deputy sheriffs, bailiffs, correctional officers, detectives, marshals, harbor patrol officers, game and fish wardens, park rangers (*except maintenance*), and kindred workers.

Sworn Police Officer: means a law enforcement officer who in an official capacity is authorized by law to make arrests; and is within the Secretary's salary setting authority.

Administrative Support: Occupations in which workers are responsible for internal and external communication, recording and retrieval of data and/or information and other paperwork required in an office. Includes: bookkeepers, messengers, clerk-typists, stenographers, court transcribers, hearing reporters, statistical clerks, dispatchers, license distributors, payroll clerks, office machine and computer operators, telephone operators, legal assistants, sales workers, cashiers, toll collectors, and kindred workers.

<u>Service-Maintenance</u>: Occupations in which workers perform duties which result in or contribute to the comfort, convenience, hygiene, or safety of the general public or which contribute to the upkeep and care of buildings, facilities, or grounds of public property. Workers in this group may operate machinery. Includes: chauffeurs, laundry and dry-cleaning operatives, truck drivers, bus drivers, garage laborers, custodial employees, gardeners, and grounds keepers, refuse collectors, construction laborers, park rangers, (*maintenance*), farm workers (*except managers*), craft apprentices/trainees/helpers, and kindred workers.

<u>Skilled Craft Workers</u>: Occupations in which workers perform jobs, which require special manual skill and a thorough and comprehensive knowledge of the processes involved in the work, which is acquired through on-the-job training and experience or through apprenticeship or other formal training programs. Includes: mechanics and repairers, electricians, heavy equipment operators, stationary engineers, skilled machining occupations, carpenters, compositors and typesetters, power plant operators, water and sewage treatment plant operators, kindred workers.

<u>Technicians</u>: Occupations which require a combination of basic scientific or technical knowledge and manual skill which can be obtained through specialized post-secondary school education or through equivalent on-the-job training. Includes: computer programmers, drafters, survey, and mapping technicians, licensed practical nurses, photographers, radio operators, technical illustrators, highway technicians (medical, dental, electronic, physical sciences), police and fire sergeants, inspectors (production or processing inspectors, testers, and weighers), and kindred workers.

EXECUTIVE ORDER

01.01.2007.16

Code of Fair Employment Practices

(Rescinds Executive Order 01.01.2007.09)

- **WHEREAS**, The State of Maryland recognizes and honors the value and dignity of every employee and understands the importance of providing its employees with a fair opportunity to pursue their careers in an environment free of discrimination or any form of prohibited harassment;
- WHEREAS, Title 5, Subtitle 2 of the State Personnel and Pensions Article of the Annotated Code of Maryland establishes an Equal Employment Opportunity (EEO) program to ensure that employment decisions are based only on merit and fitness;
- **WHEREAS,** The State is committed to providing a work environment free from discrimination on the basis of age, ancestry, color, creed, gender identity and expression, genetic information, marital status, mental or physical disability, national origin, religious affiliation, belief or opinion, race, sex, sexual orientation, or any other non-merit factor;
- **WHEREAS,** All Executive Branch appointing authorities and managers are expected to assume personal responsibility and leadership in ensuring that fair employment practices are adhered to and that equal employment opportunity is a reality in Maryland State government; and
- **WHEREAS,** There is a need to update prior Executive Orders to emphasize the State of Maryland's commitment to fair employment practices, to reaffirm the responsibilities of State agencies to uphold these important principles and to reflect existing law.
- **NOW, THEREFORE,** I, MARTIN O'MALLEY, GOVERNOR OF THE STATE OF MARYLAND, BY VIRTUE OF THE AUTHORITY VESTED IN ME BY THE CONSTITUTION AND LAWS OF MARYLAND, DO HEREBY RESCIND EXECUTIVE ORDER .01.01.2007.09 AND PROCLAIM THE FOLLOWING EXECUTIVE ORDER EFFECTIVE IMMEDIATELY.

ARTICLE I – EQUAL EMPLOYMENT OPPORTUNITY PROGRAM IN STATE GOVERNMENT

- A. All personnel actions concerning any employee or applicant for employment in the Executive Branch will be taken on the basis of merit and fitness, and without regard to:
 - 1. Age;
 - 2. Ancestry;
 - 3. Color;
 - 4. Creed;
 - 5. Gender identity and expression;
 - 6. Genetic information;
 - 7. Marital status:
 - 8. Mental or physical disability;
 - 9. National origin;
 - 10. Race;
 - 11. Religious affiliation, belief or opinion;
 - 12. Sex; or
 - 13. Sexual orientation.
- B. All personnel actions concerning any skilled, professional or management service employee and any special appointee designated by the Secretary of Budget and Management, or any applicant for employment in those services or in comparable positions in an independent personnel system in the Executive Branch, shall be without regard to political affiliation, belief, or opinion.
- C. Discrimination against or harassment of employees on the basis of any reason prohibited by law is not permitted.
- D. Retaliation against any employee who opposes discrimination or participates in an EEO investigation is not permitted.
- E. Retaliation against an individual because of their refusal to submit to a genetic test or make available the results of a genetic test is not permitted.
- F. The Secretary of Budget and Management shall:

- (1) Recommend the appointment of a Statewide Equal Employment Opportunity Coordinator who shall administer the program and coordinate the activities of the agency Fair Practices Officers, EEO Officers, and Americans with Disabilities Act Officers;
- Establish an Equal Employment Opportunity Unit which will report directly to the Equal Employment Opportunity Coordinator to oversee the administration of an equal employment practices program consistent with the requirements of applicable federal and State law governing equal employment opportunity, the State Personnel and Pensions Article, and this Executive Order;
- (3) Upon an appropriate showing by an agency, and consistent with State and federal law, permit any bona fide occupational qualification; and
- (4) Take any action, not consistent with federal or State law, to resolve employee complaints of unfair employment practices.
- G. The head of each department or other independent unit in the Executive Branch shall, consistent with guidelines and regulations promulgated by the Secretary of Budget and Management:
 - (1) Appoint a Fair Practices Officer, and any Equal Employment Opportunity Officers, as required, for the appropriate implementation of the Equal Employment Opportunity Program in the department or unit;
 - (2) Ensure that the personnel practices in the department or unit are not discriminatory;
 - (3) Review disciplinary actions initiated against employees, employee grievances and complaints of discrimination to ensure the fair and equitable treatment of employees in their department or unit;
 - (4) Develop and implement policies that promote equal employment opportunity and work force diversification reflective of the availability of women, minorities, and persons with disabilities in the relevant labor market;
 - (5) Provide leadership and training to managers, supervisors, and other employees in fair employment practices;
 - (6) Ensure that designated Fair Practices and Equal Employment Opportunity Officers are known to all employees in their respective agencies and that these Officers have appropriate decision-making authority consistent with relevant federal and State law, this Executive Order, and personnel regulations;

- (7) Consult and cooperate fully with the Secretary of Budget and Management and the Statewide EEO Coordinator or their designees in investigating and resolving expeditiously complaints of discrimination or unfair employment practices;
- (8) Provide statistical and other information requested by the Secretary of Budget and Management regarding efforts to implement the departments or unit's Equal Employment Opportunity Program;
- (9) Develop and implement programs, activities, and events to acknowledge and educate about diversity and cultural differences; and
- (10) Implement any decision of the Secretary of Budget and Management not inconsistent with the spirit or requirements of this Executive Order and federal or State law.
- H. Cabinet officials and other heads of departments or units are expected to lead by example in promoting fair employment practices and this Administration's policy of zero tolerance for employment discrimination.

ARTICLE II – COMPLAINTS OF DISCRIMINATION AND UNFAIR EMPLOYMENT PRACTICES

- A. It is the policy of this Administration that all complaints of discrimination or other unfair employment practices be thoroughly investigated and promptly resolved, as appropriate.
- B. The Statewide EEO Coordinator shall monitor the compliance and effectiveness of each agency's EEO program and make recommendations for improvement.
- C. The Secretary of Budget and Management shall develop and promulgate rules, regulations, and guidelines for the investigation and resolution of complaints of discrimination or other unfair employment practices which shall include, at a minimum:
 - (1) Provisions for resolving complaints informally whenever possible;
 - (2) Provisions for employees to file complaints with the Fair Practices or Equal Employment Opportunity Officer for the department or unit;

- (3) Provisions for the review and resolution of any employment grievance, complaint involving discrimination or other unfair employment practices by the Secretary of Budget and Management prior to any appeal to the Office of Administrative Hearings;
- (4) Guidelines for cooperation with the investigation of any complaint of discrimination filed with the Maryland Commission on Civil Rights (formerly the Maryland Commission on Human Relations), the United States Equal Employment Opportunity Commission or any other agency authorized by law to conduct such investigations; and
- (5) Training programs for managers and supervisors in identifying and resolving complaints of discrimination or other unfair employment practices.
- D. No employee shall be harassed or otherwise retaliated against for filing a complaint of discrimination or other unfair employment practice, providing information in support of any such complaint or testifying, assisting, or participating in any phase of an investigation of any unfair employment practice, or on the basis of his or her refusal to submit to a genetic test or make available the results of a genetic test.
- E. Discrimination or retaliation complaints by Fair Practices Officers, Equal Employment Opportunity Officers, or EEO Office Directors shall be filed with the head of the unit or their designee and may be appealed to the Statewide EEO Coordinator's Office.

ARTICLE III – COOPERATION WITH THE MARYLAND COMMISSION ON CIVIL RIGHTS (FORMERLY THE MARYLAND COMMISSION ON HUMAN RELATIONS) AND THE UNITED STATES EQUAL EMPLOYMENT OPPORTUNITY COMMISSION

- A. In accordance with the requirements of applicable federal and State law governing equal employment opportunity, the State Personnel and Pensions Article, and this Executive Order, all heads of departments and units in the Executive Branch shall cooperate fully with the Maryland Commission on Civil Rights (formerly the Maryland Commission on Human Relations), the United States Equal Employment Opportunity Commission and any other federal or State agency investigating discrimination and duly comply with any validly adopted rules, regulations, and orders for effectuating the State's policies against discrimination and resolving complaints of discrimination.
- B. Every attempt shall be made to resolve complaints of discrimination within a

department or unit; however, employees who file complaints of discrimination with agency Fair Practices Officers or Equal Employment Opportunity Officers shall be advised of their right to file a complaint with the Maryland Commission on Civil Rights (formerly the Maryland Commission on Human Relations) and the United States Equal Employment Opportunity Commission.

- C. The Secretary of Budget and Management shall establish guidelines which provide for agency participation in mediation or arbitration of employee complaints of discriminatory or unfair employment practices.
- D. If an employee of the Maryland Commission on Civil Rights (formerly the Maryland Commission on Human Relations) files a complaint of discrimination against a State agency, the Governor shall appoint an individual to perform the functions usually performed by the Commission.

ARTICLE IV-STATE ACTION

- A. Any employee of the State who violates the laws of this State pertaining to equal employment opportunity, this Executive Order or guidelines, rules, and regulations promulgated pursuant thereto, will be subject to disciplinary action, up to and including dismissal from employment with the State.
- B. In performing services to the public, employees of this State will not discriminate against the public or individuals for any reason prohibited by law, nor shall they authorize the use of State facilities in the furtherance of any unlawfully discriminatory purpose or by any organization which unlawfully discriminates in its membership or policies.

ARTICLE V – ACCOMMODATIONS

- A. Reasonable accommodation shall be provided for all qualified applicants for employment and State employees with disabilities, consistent with the requirements of federal and State law.
- B. Meetings, hearings, and employment tests shall be conducted in an accessible manner and location, as required by federal and State law.
- C. No employee shall be retaliated against for seeking a reasonable accommodation for a disability.

D. Managers and Supervisors shall receive training concerning reasonable accommodations for disabilities.

ARTICLE VI – ANNUAL REPORTS

- A. The head of each principal department or unit in the Executive Branch shall, by October 15 of each year, or as otherwise requested, submit to the Secretary of Budget and Management an annual report of activities taken in the previous fiscal year to effectuate this Code of Fair Employment Practices. The report shall contain the information required by the Secretary of Budget and Management in a form consistent with the guidelines issued by the Secretary of Budget and Management.
- B. The Secretary of Budget and Management shall, by January 1 of each year, submit to the Governor an annual report on statewide equal employment opportunity practices. The Secretary of Budget and Management shall provide copies of the report to each department and unit, the General Assembly, and the Maryland Commission on Civil Rights (formerly the Maryland Commission on Human Relations).

ARTICLE VII – NOTICE TO EMPLOYEES

- A. The Secretary of Budget and Management shall publish the policies of this State with regard to its fair employment practices and make copies of the publication available to all agencies.
- B. Consistent with the requirements of federal and State law, the Secretary shall authorize an appropriate notice of State fair employment practices and the manner in which the notice is to be posted.
- C. The heads of departments and units shall procure the publication and notice required by this Executive Order, furnish copies of the publication to all managers and supervisors and make it available to employees, and post the notice in the locations and manner required by the Secretary of Budget and Management.

Appendix C

Statewide Equal Employment Organizational Responsibilities

Governor

On the 19th day of January 2023 Governor Wes Moore issued a new Standards of Conduct for Executive Branch Employees 01.01.2023.01. Governor Moore maintains integrity as the highest standard in Government of all state employees and expects every person who serves in the Executive Branch to be treated with dignity and respect and shall not be discriminated against on the basis of race, color, creed, religion, ancestry, national origin, sex, age, marital status, sexual orientation, gender identity or expression, disability or genetic information.

The Joint Committee on Fair Practices and State Personnel Oversight

The Joint Committee on Fair Practices and State Personnel Oversight was established in 2011 to replace the Legislative Joint Committee on Fair Practices which was originally created by the State Personnel Management System Reform Act of 1996. The Joint Committee is comprised of eight members; four members of the State Senate and four members of the House of Delegates. The Joint Committee has oversight over employment policies and personnel systems in the Executive Branch of State Government, equal employment opportunity policies and practices, and certain procurement practices.

Secretary of the Department of Budget and Management

In accordance with Section 5-204 of the State Personnel and Pensions Article, the Secretary oversees the Equal Employment Opportunity Program for Executive Branch agencies including agencies with independent personnel systems. This law specifically requires that the Secretary shall: administer the EEO Program in compliance with all State and federal laws governing equal employment opportunity; adopt regulations, policies, and directives to implement the Program; ensure that equal employment opportunity efforts are considered in evaluating the work performance of supervisors, managers, and directors of the Department; evaluate the equal employment efforts in each unit; enforce the provisions of the Code of Fair Employment Practices; and develop and submit to the Governor an annual report of the State's EEO Program.

Statewide Equal Employment Opportunity Coordinator

As provided in Section 5-206 of the State Personnel and Pensions Article, the Statewide Equal Employment Opportunity Coordinator administers and enforces the State's EEO Program. The Coordinator performs under the direction and supervision of the Secretary of the Department of Budget and Management. In complying with this mandate, the Coordinator is appointed to implement EEO laws, policies, and procedures, as well as serve as the State's point of contact regarding EEO related concerns. The Coordinator also: reviews and investigates appeals of EEO findings and determinations by Executive and independent agencies; investigates appeals of EEO findings and alleged violations of the Code of Fair Employment Practices and the State Whistleblower statue; works with agency Fair Practices, EEO and ADA Officers to ensure they establish and maintain a diverse, non-discriminatory, and accessible work place that is free of harassment and retaliation; plans and provides EEO-related training and education; and prepares the annual Statewide EEO report.

Secretaries and Heads of State Agencies

In accordance with Executive Order 01.01.2007.16, each Secretary and agency head is responsible for ensuring compliance with the State's EEO Program within his or her respective Executive Branch agency. This includes Secretaries and agency heads with independent personnel systems. These responsibilities include: appointing a Fair Practices Officer and an Equal Employment Opportunity Officer; ensuring that the personnel practices in the department or unit are not discriminatory; reviewing disciplinary actions initiated against employees to ensure fair and equitable treatment; developing and implementing policies that promote equal employment opportunity and workforce diversification; and providing leadership and training to managers, supervisors and other employees in fair employment practices.

Fair Practices Officer

In accordance with State law, the Fair Practices Officer shall: implement the EEO Program within the unit; investigate and, as appropriate, resolve complaints of alleged discrimination or unfair employment practices; and coordinate the activities of the equal employment opportunity offices in the unit. The Fair Practices Officer must report to the head of the agency and be an assistant secretary or an employee of the unit with stature similar to that of an assistant secretary.

Equal Employment Opportunity Officer

State law mandates that the Equal Employment Opportunity Officers: enforce the State's EEO Program and monitor compliance with State and federal EEO laws; investigate and resolve all internal agency employee discrimination and unfair employment complaints; monitor personnel actions adopted by the unit and ensure implementation is in compliance with all State and federal EEO laws; respond to plans and direct various programs, including equal employment opportunity, contract compliance, training and community relations; respond to complaints and requests for information from external adjudications and enforcement agencies; assist in developing EEO goals; and monitor personnel actions.

Americans with Disabilities Act (ADA) Officers

The ADA Officers are responsible for advising employees and managers on issues relating to Title 1 of the Americans with Disabilities Act. This includes making determinations regarding an employee's eligibility under the ADA, recommending and implementing reasonable accommodations, and ensuring an accessible workplace.